1 2 3 4 5 6 7 8 9 10 11		THE STATE OF CALIFORNIA COUNTY OF ALAMEDA
12	a non-profit California Corporation,	Civil Case No.
 13 14 15 16 17 18 19 20 21 22 23 24 25 26 27 28 	Petitioner and Plaintiff, v. CALIFORNIA DEPARTMENT OF TRANSPORTATION, and DOES 1 through 20, inclusive, Respondents and Defendants.	VERIFIED PETITION FOR WRIT OF MANDATE AND COMPLAINT (PUB. RES. CODE § 21168.5; CODE CIV. PROC. §§ 1085 AND 1094.5) [CALIFORNIA ENVIRONMENTAL QUALITY ACT]
	VERIFIED PETITION FOR WRIT OF MANDATE AND COMPLAINT	

By this Petition and Complaint ("Petition"), Petitioner and Plaintiff alleges:

INTRODUCTION

1. Petitioner and plaintiff ALAMEDA CREEK ALLIANCE ("Petitioner") in bringing this action challenges the certification by Respondent CALIFORNIA DEPARTMENT OF TRANSPORTATION ("Caltrans") of the Alameda Creek Bridge Replacement Project Recirculated Environmental Impact Report ("2017 Recirculated EIR") for the Alameda Creek Bridge Replacement Project ("Project").

2. Caltrans' certification of a flawed Environmental Impact Report for the Project violates the California Environmental Quality Act ("CEQA"), Public Resources Code section 21000 et seq., and the CEQA Guidelines, California Code of Regulations, Title 14, section 15000 et seq.

3. Caltrans prejudicially abused its discretion by failing to proceed as required by law, and because these violations of law precluded informed public participation and informed decision making.

4. Caltrans' violations of CEQA, and approval of the Project based thereon, will harm Petitioner, its members, and the public, as environmental values will be degraded without the level of environmental review required under CEQA.

PARTIES

5. Petitioner Alameda Creek Alliance is a non-profit California Corporation and a community watershed group with over 2,000 members, dedicated to protecting and restoring native wildlife, plants, habitats and ecosystems within the Alameda Creek watershed. Alameda Creek Alliance and its members are concerned about the Project's potentially significant, adverse biological impacts and the absence of concrete mitigation measures for these impacts.

6. Alameda Creek Alliance was formed as an association in 1997. Alameda Creek
Alliance participated in the CEQA administrative proceedings by *inter alia* submitting written
comments in 2014, 2015 and 2017 on the Project, and on the legal inadequacies of the 2015 draft EIR
and the 2017 draft Recirculated EIR. Petitioner brings this action on behalf of itself, its adversely
affected members and the public at large. Alameda Creek Alliance's address is P.O. Box 2626,
Niles, California 94536.

7. Petitioner has a direct and beneficial interest in Caltrans' compliance with CEQA and the CEQA Guidelines. That interest has been and will continue to be directly and adversely affected by Caltrans' actions challenged herein, which actions violate provisions of law set forth in this Petition, precluded informed public participation, and would cause substantial harm to the environment. Petitioner will suffer concrete, actual and imminent injury from Caltrans' prejudicial abuse of discretion as well as from implementation of the proposed Project without full CEQA compliance.

8. Respondent and Defendant the CALIFORNIA DEPARTMENT OF TRANSPORTATION ("Caltrans") is, and at all times herein mentioned was, a duly organized governmental entity organized under the Constitution and Laws of the State of California. It is responsible, inter alia, for complying with the Constitution of the State of California and for implementing the laws of the State of California, including CEQA and the CEQA Guidelines. Caltrans is the project proponent for the Alameda Creek Bridge Replacement Project, issued the 2015 draft EIR and 2017 draft Recirculated EIR, responded to comments on the 2017 draft Recirculated EIR, certified the 2017 Recirculated EIR and issued the Notice of Determination for the Project.

9. Petitioner is unaware of the true names and capacities of Respondents and Defendants DOES 1 through 20, inclusive, and therefore sues said Respondents and Defendants under fictitious names. Petitioner will amend its petition and complaint to show the true names and capacities of Does 1 through 20 when the same have been ascertained. Each of the Respondents and Defendants is the agent and/or employee of each other Respondents and Defendants, and each performed acts on which this action is based within the course and scope of such Respondents' and Defendants' agency and/or employment. Petitioner is informed and believes and therefore alleges that each of the Respondents and Defendants are legally responsible in some manner for the events and happenings referred to herein.

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STATEMENT OF FACTS

The Project and the Surrounding Area

27 10. State Route 84 is a designated Scenic Highway that follows Alameda Creek as it flows
28 through the sparsely developed valley and wooded hillsides of Niles Canyon. Alameda Creek

provides important and unique habitat for sensitive species including the federally threatened California red-legged frog, Alameda whipsnake, and steelhead trout. Alameda Creek is the largest drainage in the South San Francisco Bay region, with a watershed area of almost 700 square miles. 4 Alameda Creek enters Niles Canyon near the Town of Sunol and exits the canyon in the Niles District of Fremont, as it winds to San Francisco Bay.

11. Caltrans' proposed Project would replace the Alameda Creek Bridge in Niles Canyon on State Route 84 as well as re-engineer the approaches to the bridge which would require extensive tree cutting, grading, fill and construction of retaining walls from Post Marker 13.0 to 13.6. The Project is located in Alameda County at the eastern border of the City of Fremont. According to Caltrans, the Project will have a 21-acre construction footprint. The Project will directly impact 5.2 acres of various habitat types including wetland, riparian, riverine, oak woodland, and scrub habitat. The Project would result in permanent impacts to 1.66 acres and temporary impacts to 3.55 acres of various habitat types.

12. The Project would cut or impact approximately 296 trees, including 52 western sycamores, a rare and regionally significant native riparian tree species

13. The Project would result in impacts to 5.2 acres of California red-legged frog habitat (0.753 acres of temporary impacts, 2.798 acres of prolonged temporary impacts, and 1.663 acres of permanent impacts).

14. The Project would result in impacts to 4.6 acres of Alameda whipsnake habitat (0.161 acres of temporary impacts, 2.798 acres of prolonged temporary impacts, 1.662 acres of permanent impacts), and would impact 1.4 acres of designated critical habitat for the Alameda whipsnake.

22 15. The Project would result in impacts to nearly 2.5 acres of Steelhead trout habitat 23 (2.158 acres of temporary impacts, 0.315 acres of permanent impacts).

24 16. The 2017 Recirculated EIR does not define "temporary impacts" to trees or habitat 25 types. The 2017 Recirculated EIR defines "prolonged temporary impacts" as multiple years of 26 disturbance or would take over a year to restore to baseline conditions present prior to construction.

27 Public Review and Project Approval

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17. Caltrans began the scoping process for the Alameda Creek Bridge Replacement Project in February and March of 2014. The Alameda Creek Alliance submitted formal scoping
 comments on the proposed Project on February 26, 2014.

18. In February 2015, Caltrans circulated the draft Alameda Creek Bridge Replacement Project Environmental Impact Report (2015 draft EIR). The public was allowed to comment until April 3, 2015. The Alameda Creek Alliance submitted extensive comments on the 2015 draft EIR on April 3, 2015, including comments from fisheries experts, an ecologist with expertise in the affected endangered species, and a transportation engineer. Rather than respond to these comments, Caltrans after nearly two years determined that it needed to prepare a recirculated EIR.

19.In January 2017, Caltrans circulated the Alameda Creek Bridge Replacement ProjectRecirculated Draft EIR. The public was allowed until April 3, 2017 to comment.

20. The Alameda Creek Alliance provided comments on the 2017 Recirculated Draft EIR on March 1, 2017, noting that the revised EIR did not clearly identify or summarize changes to the project or project analysis from the 2015 DEIR. "The current RDEIR does not even identify, let alone summarize the revisions made to the 2015 DEIR... Caltrans' failure to comply with CEQA procedures thwarts informed public comment." ACA comment CG-1.1

21. The San Francisco Public Utility Commission also commented on the 2017 Recirculated Draft EIR, noting that it could not tell how the recirculated EIR had changed. "Caltrans should publish a redline version to clearly show where changes occurred between the previous and current version of the DEIR." San Francisco Public Utility Commission Comment LJ-4.2.

22. The Alameda Creek Alliance also commented that the 2017 Recirculated Draft EIR defers mitigation for mitigation measures UPLAND TREES-1 and RIPARIAN TREES-1, and thus the sufficiency of these promised mitigations could not be assessed. ACA comment CG-1.11

23. The San Francisco Public Utility Commission also commented that the 2017 Recirculated Draft EIR defers mitigation which made "analysis of the sufficiency of the mitigation for various impacts difficult." The San Francisco Public Utility Commission further commented that it is difficult to determine if mitigation measures sufficiently mitigate Project impacts since the measures have "not yet been developed." San Francisco Public Utility Commission Comment LJ-4.31.

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 24. The 2017 Final Recirculated EIR states that the EIR was "approved" on August 16,

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 2017.

25. In October 2017, Caltrans released the 2017 Final Recirculated EIR. On October 20, 2017, the Alameda Creek Alliance learned of the release of the final EIR in an email from Caltrans.

26. On October 17, 2017 A Notice of Determination for the Project was filed. The Notice of Determination states that the Project was approved on September 25, 2017. The Notice of Determination states that findings were made pursuant to CEQA, a Statement of Overriding Considerations were adopted for the Project, mitigation measures were made a condition of project approval. However, Caltrans has not made the Project Findings, Statement of Overriding Considerations, or the Mitigation Monitoring and Reporting Plan available to the public as of the date of this filing.

PROCEDURAL ALLEGATIONS

27. Petitioner, through its representative and members, has performed any and all conditions precedent to filing the instant action and has exhausted any and all available administrative remedies to the extent required by law, *inter alia*, submitting written and oral comments on the Project and its environmental review during the administrative process.

28. Petitioner timely raised each and every significant substantive and procedural issue known to them in compliance with Public Resources Code section 21177 during the review process for this Project. Petitioner requested that Respondent not approve the EIR based on its CEQA violations. Petitioner requested Respondent not approve this Project until Respondent fully complies with CEQA. Any further exhaustion would be futile.

29. Petitioner has complied with the requirements of Public Resources Code section 21167.5 by mailing a written notice of the commencement of this action to Respondent prior to filing this petition and complaint. A copy of the prior written notice provided to Respondent, with proof of service thereof, is attached hereto as Exhibit "1".

30. Petitioner has complied with the requirements of Public Resources Code section
27 21167.7 and Code of Civil Procedure section 388 by mailing a copy of the Petition and Complaint to
28 the state Attorney General. A copy of the notice to the Attorney General is attached hereto as Exhibit

1 "2".

31. Petitioner has complied with Public Resources Code section 21167.6 by filing a Request for Preparation of the Administrative Record at the time of filing this Petition and Complaint. The request notified Respondent that Petitioner would elect to prepare the record or that the parties would agree to an alternative method of preparation.

32. This Court has jurisdiction over this action pursuant to Code of Civil Procedure sections 1085 (traditional mandate), and 1094.5 (administrative mandate); Public Resource Code section 21168.5 (California Environmental Quality Act); and Article VI, section 10, of the California Constitution.

33. Venue is proper in Alameda County pursuant to Code of Civil Procedure section 395 because Caltrans has its office within Alameda County, the Project site is located in Alameda County and because the actions complained of herein occurred within this County.

34. Petitioner has no plain, speedy or adequate remedy in the ordinary course of law unless this Court enjoins and mandates that Respondent comply with their duties and set aside the approval of the Project. In the absence of such remedies, Respondents' approvals will remain in effect in violation of CEQA.

35. If Respondent and its agents are not enjoined from implementing the Project, and from undertaking acts in furtherance thereof, Petitioner will suffer irreparable harm from which there is no adequate remedy at law in that the Project area and surrounding areas would be irrevocably altered and significant unmitigated adverse environmental impacts would occur. Petitioner and the general public have also been harmed by Respondent's failure to prepare a valid EIR for this Project.

36. In pursuing this action, which involves enforcement of important rights affecting the public interest, Petitioner will confer a substantial benefit on the general public and citizens of Alameda County, the San Francisco Bay Area and the State of California, and therefore will be entitled to attorney's fees and costs pursuant to, inter alia, Code of Civil Procedure section 1021.5.

37. This petition is timely filed within all applicable statutes of limitations.

27 38. Petitioners bring this action pursuant to Public Resources Code section 21168.5 and
28 Code of Civil Procedure sections 1085 and 1094.5 which require that an agency's approval of a

Project be set aside if the agency has prejudicially abused its discretion. Respondent has prejudicially 2 abused their discretion because Respondent has failed to proceed according to the law, and their 3 decision is not supported by substantial evidence, and Respondents have failed to make proper and 4 adequate findings.

STATEMENT OF LAW

39. CEQA is an integral part of every public agency's decision making process. (Pub. Res. Code § 21006.) CEQA was enacted to protect the environment by the establishment of administrative procedures to ensure that long-term protection of the environment shall be the guiding criterion in public decisions.

40. The purpose of an EIR is to provide public agencies and the public with "detailed information" about the likely significant environmental effect of a proposed and ways in which the significant effects might be minimized. (§ 21061; see § 21002.1, subd. (a).) Evaluation of project mitigation measures is at "the core" of an EIR. Banning Ranch Conservancy v. City of Newport Beach (2017) 2 Cal. 5th 918, 937. CEQA procedures are intended to assist public agencies to "systematically identify" the feasible mitigation measures which will avoid or substantially lessen significant effects. (§ 21002; see CEQA Guidelines §§ 15126.4, 15126.6.)

41. An EIR is inadequate where mitigation efforts largely depend upon management plans that have not yet been formulated, and have not been subject to analysis and review within the EIR Communities for a Better Environment v. City of Richmond (2010) 184 Cal.App.4th 70, 92; San Joaquin Raptor Rescue Ctr. v. Cty. of Merced (2007) 149 Cal. App. 4th 645, 670. An agency violates CEQA by deferring the formulation of mitigation measures without committing to specific performance criteria for judging the efficacy of the future mitigation measures." POET, LLC v. California Air Resources Board (2013) 218 Cal.App.4th 681, 698-99.

42. CEQA requires agencies not approve projects unless feasible mitigation measures have been adopted to reduce significant impacts. Pub. Resources Code §§ 21002; 21002.1, subd (b); 21081, subd (b)(3). CEQA requires the EIR determine "whether and how" a project's effects can feasibly be mitigated (Pub. Resources Code § 21081, subd. (a)(1)-(3)). City of San Diego v. Bd. of 28 Trustees of California State Univ., 61 Cal. 4th 945, 961 (2015). "Feasible means capable of being

accomplished in a successful manner within a reasonable period of time, taking into account economic, environmental, social, and technological factors." Pub. Res. Code § 21061.1. To be feasible, a mitigation measure must be "capable of being accomplished in a successful manner" (Pub. Res. Code, § 21061.1), i.e., it must actually be effective in mitigating the identified environmental effect. The likelihood of a mitigation being implemented is relevant to assessing a proposed mitigation measure's likely success in achieving the goal of protecting the environment. CEQA requires consideration of mitigation effectiveness when determining mitigation feasibility.

43. "When recirculating a revised EIR, either in whole or in part, the lead agency shall, in the revised EIR or by an attachment to the revised EIR, summarize the revisions made to the previously circulated draft EIR." CEQA Guideline § 15088.5(g). An EIR is recirculated when significant new information is added to an EIR after the draft EIR has been circulated for public review. New information added to an EIR is not 'significant' unless 'the EIR is changed in a way that deprives the public of a meaningful opportunity to comment.

44. An EIR serves not only to protect the environment but also to demonstrate to an apprehensive public that it is being protected. (CEQA Guideline § 15003, subd. (b).)

FIRST CAUSE OF ACTION FOR VIOLATION OF CEQA (Pub. Res. Code, § 21000 et seq.)

45. Petitioner incorporates by reference herein the preceding paragraphs, as if fully set forth.

Count One - The 2017 Recirculated EIR Failed To Summarize Changes Made To The 2015 Draft EIR

46. The 2017 Recirculated EIR provides substantial new information relevant to the proposed Project that was not included in the 2015 draft EIR. This new information in the 2017 Recirculated EIR related to over 30 sections of the EIR.

47. The 2017 Recirculated EIR failed to summarize the revisions made to the 2015 draft EIR.

48. The 2017 Recirculated EIR's failure to summarize the revisions made to the 2015 draft EIR violates the express mandate of CEQA Guideline 15088.5.

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Omission of this summary from the 2017 Recirculated EIR deprives the public of a

meaningful opportunity to comment. Omission of this summary is prejudicial as it deprives the public
 and decision makers of substantial relevant information about the project.

50. By failing to prepare a recirculated EIR which summarized the revisions made to the 2015 draft EIR, Caltrans failed to proceed as required by law and prejudicially abused its discretion.

Count Two – The 2017 Recirculated EIR Improperly Deferred Formulation Of Mitigation Measures

51. The 2017 Recirculated EIR impermissibly defers the formulation of mitigation measures; thus, Caltrans will only determine mitigation measures after project approval and EIR certification.

52. Mitigation measures including *inter alia* measures UPLANDS-1, RIPARIAN-1, BIRDS-4, VISUAL-3 and VISUAL-6 largely depend upon management plans that have not yet been formulated, and have not been subject to analysis and review within the EIR. A plan to determine how these measures would be implemented would be completed only after project approval and after 2017 Recirculated EIR certification. The objectives of the planting plan, who will be responsible, where planting will occur, and what performance standards will apply will only be determined after Project approval and 2017 Recirculated EIR certification. The mitigation plans do not (1) enumerate specific measures to be evaluated, (2) incorporate quantitative criteria, or (3) set specific deadlines for completion. The 2017 Recirculated EIR does not include a commitment to what happens if mitigation tree mortality exceeds 30%. The fact that the future management plans for mitigation measures UPLAND TREES-1, RIPARIAN TREES-1 and VISUAL-3 would be prepared only after consultation with other agencies does not cure these basic CEQA errors, since no adequate criteria or standards are set forth. *San Joaquin Raptor Rescue Ctr. v. Cty. of Merced* (2007) 149 Cal. App. 4th 645, 670.

53. The 2017 Recirculated EIR defers formulation of mitigation measures without committing to specific performance criteria for judging the efficacy of the future mitigation measures. The 2017 Recirculated EIR does not include criteria for which trees will be preserved, or the number of trees to be preserved. The 2017 Recirculated EIR does not include criteria for reducing impacts to

natural communities in temporary impact areas. The 2017 Recirculated EIR does not include criteria for determining if off-site planting is necessary. Details for off-site planting and riparian tree planting success criteria would be determined after project approval and 2017 Recirculated EIR certification.

54. Failure to properly formulate mitigation measures in the EIR was prejudicial as it precluded the public and decision makers from assessing the measures, deprived the public of a meaningful opportunity to comment, and fell short of CEQA's mandate to mitigate and avoid significant adverse environmental impacts.

55. By certifying an EIR which defers the formulation of mitigation measures, which depends upon management plans that have not yet been formulated, and which fails to commit to performance criteria to mitigation efficacy, Caltrans failed to proceed as required by law and prejudicially abused its discretion.

Count Three – The 2017 Recirculated EIR Did Not Properly Consider or Discuss the Feasibility of Proposed Mitigation Measures.

56. The 2017 Recirculated EIR fails to disclose to the public and decision makers that Caltrans has failed to implement promised mitigation for past logging of trees in 2011 in Niles Canyon in the uplands and riparian habitat of Alameda Creek as part of the Niles 1 project.

57. The 2017 Recirculated EIR fails to analyze the feasibility of mitigation measures UPLANDS-1, RIPARIAN-1, VISUAL-3, and VISUAL-6 in light of Caltrans' failure to implement such past promised mitigations.

58. The 2017 Recirculated EIR fails to analyze the feasibility of proposed off-site tree planting given that the San Francisco Public Utility Commission and other agencies generally do not allow others to mitigate project impacts on their property.

59. The 2017 Recirculated EIR fails to determine "whether and how" the Project's significant effects can successfully be accomplished, the likelihood of the mitigation being implemented, and mitigation effectiveness.

60. The 2017 Recirculated EIR's failure to properly consider the feasibility of proposed mitigation measures was prejudicial as it precluded the public and decision makers

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1 from assessing the measures, and deprived the public of a meaningful opportunity to 2 comment.

61. By failing to prepare an EIR which properly considered the feasibility of proposed 4 mitigation measures, Caltrans failed to proceed as required by law and prejudicially abused its discretion.

Count Four - Failure to Make Adequate Findings in Violation of CEQA.

62. Under CEQA, an agency must not approve or carry out a project where the certified EIR identifies a significant impact unless the agency adopts specific statutorily defined findings with respect to each significant effect.

63. Caltrans failed to make findings required by CEQA for each of the significant impacts identified in the 2017 Recirculated EIR.

64. By failing to make adequate findings, Caltrans violated CEQA and prejudicially abused its discretion.

Count Five - Failure to Adopt a Mitigation Monitoring Plan for All Changes to Mitigate **Project Impacts**

65. With Project approval, the agency must adopt a reporting or monitoring program ("MMRP") for the changes made by the project and for conditions of project approval which are adopted to mitigate or avoid significant impacts. The MMRP must be designed to ensure compliance during project implementation. The agency must provide that measures to mitigate or avoid significant impacts are fully enforceable through permit conditions, agreements, or other measures as set forth in referenced documents which address required mitigation measures.

66. Caltrans failed to adopt an MMRP for the Project.

67. Caltrans failed to adopt measures to mitigate significant impacts which are fully enforceable through permit conditions, agreements, or other measures.

68. By failing to adopt an MMRP, Caltrans violated CEQA and prejudicially abused its discretion. 26

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Count Six: Failure to Adopt a Statement of Overriding Considerations

69. When an agency approves a project which will result in significant effects identified in the EIR but which are not avoided or substantially lessened, the agency must state in writing the specific reasons to support its action based on the EIR and/or other information in the record. The statement of overriding considerations must be supported by substantial evidence in the record. Findings do not substitute for the statement of overriding considerations.

70. Caltrans failed to adopt a statement of overriding considerations to explain how or why specific benefits will outweigh each significant unavoidable environmental effect.

71. By failing to adopt a statement of overriding considerations, Caltrans violated CEQA and prejudicially abused its discretion.

PRAYER FOR RELIEF

WHEREFORE, Petitioner and Plaintiff prays for relief as follows:

1. For a peremptory writ of mandate directing Respondent to void the 2017 Recirculated EIR certification, and to void any and all approvals given for the Project in reliance thereon.

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2. For a peremptory writ of mandate directing Respondent to fully comply with CEQA prior to Project approval, and take any other action required pursuant to Public Resources Code section 21168.9.

3. For a temporary restraining order, preliminary injunction, and a permanent injunction restraining all Respondent and its agents, servants and employees, and all others acting in concert with them or in their behalf, from undertaking any grading, construction, development, improvements, issuing any construction, building or development approvals or permits, or taking any other action to implement in any way the Project, pending full compliance with CEQA and other 24 requirements of law.

> 4. For costs of the suit incurred herein.

5. For attorneys' fees pursuant to section 1021.5 of the Code of Civil Procedure; and

6. For such other and further relief as the Court deems just and proper.

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DATED: November 15, 2017

LAW OFFICES OF BRIAN GAFFNEY, APC

Brian _

Brian Gaffney Attorneys for Petitioner / Plaintiff

VERIFICATION

I, Jeffrey Miller, declare as follows:

I am a member of Alameda Creek Alliance and am authorized to sign this 1. verification.

I have read the foregoing VERIFIED PETITION FOR WRIT OF MANDATE 2. AND COMPLAINT and know the contents thereof. The factual allegations therein are true of my own knowledge, except as to those matters which are therein stated upon my information or belief, and as to those matters I believe them to be true.

I declare under penalty of perjury under the laws of the State of California that the foregoing is true and correct.

Executed November 15, 2017 at Guerneville, California.

Jeffrey Miller

EXHIBIT 1

Proof Of Service by Mail

Alameda Creek Alliance v. California Department of Transportation

I am over the age of 18 years and not a party to the above entitled action. My business address is 446 Old County Road, Suite 100-310, Pacifica, CA 94044.

On November 13, 2017, I served the Notice of Commencement of CEQA Action attached hereto by placing a true copy thereof enclosed in a sealed envelope with postage thereon fully paid, in the United State mail at Pacifica, California addressed as follows:

Mr. Bijan Sartipi Caltrans District 4 Director P.O. Box 23660 Oakland, CA 94623-0660

Derek S. van Hoften Caltrans Legal Division 111 Grand Avenue, Suite 11-100 Oakland, CA 94612

I declare under penalty of perjury under the laws of the State of California that the foregoing is true and correct. Executed on November 15, 2017, at Pacifica, California

Brian Laffney

Brian Gaffney

LAW OFFICES OF BRIAN GAFFNEY, A Professional Corporation 446 Old County Road, Suite 100-310 Pacifica, California 94044 (650) 219 3187 Phone brian@gaffneylegal.com

November 13, 2017

Via Email and U.S. Mail

Mr. Bijan Sartipi Caltrans District 4 Director P.O. Box 23660 Oakland, CA 94623-0660 <u>bijan_sartipi@dot.ca.gov</u>

Derek S. van Hoften Caltrans Legal Division 111 Grand Avenue, Suite 11-100 Oakland, CA 94612 <u>derek_vanhoften@dot.ca.gov</u>

Re: Notice of Commencement of CEQA Action (Pub. Resources Code § 21167.5) Alameda Creek Bridge Replacement Project EIR

This letter provides written notice pursuant to Public Resources Code section 21167.5 that Alameda Creek Alliance ("ACA") will file suit on or before November 16, 2017 challenging the California Department of Transportation's (Caltrans) certification of the Alameda Creek Bridge Replacement Project Environmental Impact Report (EIR) and approval of the Alameda Creek Bridge Replacement Project (Project) in reliance thereon.

The grounds for this lawsuit include, *inter alia*, that Caltrans has violated CEQA as (1) Caltrans' Recirculated EIR failed to summarize changes made to the previously circulated Draft EIR, (2) the Recirculated EIR improperly deferred formulation of mitigation measures, and (3) the Recirculated EIR did not discuss the feasibility of proposed mitigation measures UPLAND TREES 1 and RIPARIAN TREES 1 in light of Caltrans' failure to implement mitigation measures for logging 150 trees as part of the Niles Canyon 1 project.

ACA is willing to immediately begin discussing terms to settle this dispute that could either obviate the need to file this lawsuit or provide for dismissal of the lawsuit once filed. ACA presents the following settlement demand, in the form of principles that would have to be embodied in a formal written settlement agreement. 1. Caltrans rescinds its certification of the EIR and Project approvals in furtherance thereof;

2. Caltrans revises the EIR to address the CEQA violations listed above, and circulates this revised EIR for public comment and response thereto prior to EIR certification;

3. Caltrans agrees to stay Project implementation until and unless an adequate EIR for the Project is certified, or alternatively, Caltrans agrees to issuance of a writ of mandate commanding that it prepare such an EIR.

This letter and ACA's prior participation in Caltrans's administrative process satisfy ACA's obligations under California Civil Code of Procedure section 1021.5, as interpreted by the California Supreme Court in *Graham v*. *DaimlerChrysler* (2004) 34 Cal.4th 553, 577.

Thank you for your attention to this matter.

Very Truly Yours,

Brian Laffrey

Brian Gaffney

cc: Alameda Creek Alliance

EXHIBIT 2

LAW OFFICES OF BRIAN GAFFNEY, A Professional Corporation 446 Old County Road, Suite 100-310 Pacifica, California 94044 (650) 219 3187 Phone brian@gaffneylegal.com

November 16, 2017

Office of the Attorney General 1300 "I" Street Sacramento, CA 95814-2919

RE: Alameda Creek Alliance v. California Department of Transportation.

Dear Attorney General:

Enclosed is a copy of a CEQA Petition for Writ of Mandate and Complaint for Injunctive Relief which will be filed today in the above-captioned matter. This copy is being furnished to you pursuant to Code of Civil Procedure section 388 and Public Resources Code section 21167.7.

Please acknowledge receipt of the enclosed petition by return letter.

Sincerely, Brian Laffrey

Brian Gaffney

cc: Alameda Creek Alliance